## **APMS** by the Decade

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As we celebrate the 50<sup>th</sup> Anniversary of the Aquatic Plant Management Society, it is insightful to look back at the events that have led us to today. The following trends and events are summarized from the Society's Journal articles and Newsletters over the previous five decades as well as issues in the headlines related to aquatic plant management.

#### 1961 - 1970

The Hyacinth Control Society incorporates on July 17, 1961 primarily for managers to share information on their efforts to control water hyacinth in Florida's lakes, rivers and canal systems. Accordingly, the Society is one of the first organizations formed exclusively to manage invasive species in natural areas. The first years of the Society are dedicated to defining the extent of the problem and establishing infrastructure for planning and sustaining funding to control water hyacinth. The scope of the Society quickly expands to include hydrilla (first mistakenly identified as elodea) and by the end of the decade, research begins to focus on specific tools to manage these two plants.

## **Key Events and Issues of the 1960s**

- APMS organizational years
  - A Board of Directors is developed and Bylaws are adopted
  - Annual meetings are scheduled to share ideas and research results
- A Journal is published to provide information to aquatic plant managers throughout the year
- Hyacinth Control Journal articles:
  - Majority of articles on assessing environmental problems, planning, funding, etc.
  - Most management articles focus on herbicide registration and general environmental impacts
  - Plant management articles concentrate equally on water hyacinth and hydrilla
  - Emphasis is on Florida waters and issues
- Hydrilla is reported in FL misidentified and called elodea through the mid 1960s

The following tables and the tables at bottom of the next four pages summarize the focus of APMS Journal articles through the decades. The first table condenses subjects of Journal articles into three categories: invasive plants, plants not considered to be invasive (i.e. native or non-problem causing exotic plants) and general articles. General articles do not concentrate on a particular plant or group of plants; rather, their focus is on establishing management programs, control priorities, funding sources, mapping protocols, etc. The second table lists plants that were the primary subject of Journal articles at least five times during the decade. Both tables list the source of the article as from the USA or outside the USA (International). These summaries can reveal interesting statistics or trends. For example, from the two tables below, of the 47 invasive plant articles (top table), 37 focused on water hyacinth and hydrilla (bottom table). Nearly 2/3 of all articles during the 1960s addressed general issues related to aquatic plant management rather than control methods for specific plants.

Subjects of APMS Journal articles during the 1960s

| Subject            | # USA | # International | # Total | Percent |
|--------------------|-------|-----------------|---------|---------|
| Invasive plant     | 43    | 4               | 47      | 30      |
| Non-invasive plant | 3     | 1               | 4       | 3       |
| General            | 101   | 4               | 105     | 67      |

Plants occurring in more than five APMS Journal articles as primary focus of research during the 1960s

| Plant          | Status   | # USA | # International | # Total |
|----------------|----------|-------|-----------------|---------|
| Water hyacinth | Invasive | 17    | 4               | 21      |
| Hydrilla       | Invasive | 16    | 0               | 16      |

## 1971 - 1980

Pesticide issues like DDT and Agent Orange compel the US federal government to revise pesticide regulations. The US Environmental Protection Agency is created and the Federal Water Protection and Clean Water Acts are passed by Congress. The Society further broadens its scope in the 1970s addressing plant management issues across the US and reincorporating as The Aquatic Plant Management Society. Most of the research reported in the newly re-named *Journal of Aquatic Plant Management* centers on specific control methods for invasive aquatic plants. The species of primary concern are water hyacinth, hydrilla, and Eurasian watermilfoil; a plant that is more problematic in waters outside of Florida. Several regional chapters form to address specific operational needs of field managers. Student participation is emphasized to bring fresh ideas and leadership into the Society.

### **Key Events and Issues of the 1970s**

- The US Environmental Protection Agency (EPA) is formed
  - Pesticides are hereafter registered under EPA vs. the US Department of Agriculture
  - The Federal Water Protection Act (1972) and Clean Water Act (1977) are enacted
  - First NPDES (National Pollution Discharge Elimination System) permits are issued
- The Hyacinth Control Society broadens its reach to a national scope
  - In 1976, the Hyacinth Control Society becomes the Aquatic Plant Management Society, Inc.
  - Annual conferences increasingly are held outside Florida
- APMS expands to cover regional issues
  - Regional Chapters form:
    - Florida (1976), South Carolina (1979), Mid-south (1979), Mid-west (1980)
  - Aquatics magazine is first published in 1979
- The 1<sup>st</sup> APMS student paper contest is held at the 1974 annual meeting
- Journal of Aquatic Plant Management articles:
  - Emphasis increases on specific control methods for targeted plants
  - Most management articles address chemical and biological control methods
  - Plant management articles focus on specific invasive aquatic plants
    - water hyacinth<sup>1</sup>, hydrilla<sup>2</sup>, and Eurasian watermilfoil<sup>3</sup>
- Hydrilla is first reported in AL, CA, DE, GA, LA eradicated from IA (1976)

Subjects of APMS Journal articles during the 1970s

| Subject            | # USA | # International | # Total | Percent |
|--------------------|-------|-----------------|---------|---------|
| Invasive plant     | 104   | 11              | 115     | 56      |
| Non-invasive plant | 17    | 1               | 18      | 9       |
| General            | 61    | 10              | 71      | 35      |

Plants occurring in more than five APMS Journal articles as primary focus of research during the 1970s

| Plant                 | Status   | # USA | # International | # Total |
|-----------------------|----------|-------|-----------------|---------|
| Water hyacinth        | Invasive | 33    | 6               | 39      |
| Hydrilla              | Invasive | 33    | 0               | 33      |
| Eurasian watermilfoil | Invasive | 25    | 1               | 26      |
| Egeria                | Invasive | 5     | 2               | 7       |
| Alligatorweed         | Invasive | 5     | 0               | 5       |

## 1981 - 1990

APMS grows both internally and internationally during the 1980s. Steps are taken to improve internal organization and financial sustainability of the Society as well as to reach out to the international community. APMS sponsors an International Symposium on Watermilfoil in conjunction with the Silver Anniversary Annual Meeting in Vancouver, Canada in 1985. Research increases on understanding plant physiology to better exploit weaknesses in plants targeted for control and to conserve non-target, comingled plants. Debate increases regarding utilizing hydrilla as a fishery and water clarity improvement tool in several southeastern states where hydrilla has colonized.

### **Kev Events and Issues of the 1980s**

- Internal growth of APMS:
  - Initiatives: develop financial plan, membership drives, fund student initiatives, photo contest
  - Projects: purchase computer, develop membership database, video tapes and other educational materials are developed
- Increase international contacts and relevance
  - Watermilfoil symposium at 25<sup>th</sup> Anniversary Meeting in Vancouver, Canada
- Hydrilla expansion especially monoecious hydrilla in the Potomac River and surrounding states
- Hydrilla debates:
  - Clears water in VA and MD
  - Supports fisheries in NC and FL
- Two additional APMS Regional Chapters form:
  - Western APMS forms in 1981, Texas APMS forms in 1989
- Journal of Aquatic Plant Management articles:
  - Emphasis on additional plants: algae, water lettuce, duckweed, spikerush, sago pondweed
  - Increasing emphasis on plant physiology, morphology, and genetics
  - Plant management focused primarily on hydrilla<sup>1</sup>, water hyacinth<sup>2</sup>, and Eurasian watermilfoil<sup>3</sup>
- Hydrilla is first reported in AZ, CT, MD, MS, NC, SC, TX, VA

#### Subjects of APMS Journal articles during the 1980s

| Subject            | # USA | # International | # Total | Percent |
|--------------------|-------|-----------------|---------|---------|
| Invasive plant     | 114   | 15              | 129     | 54      |
| Non-invasive plant | 56    | 8               | 64      | 27      |
| General            | 32    | 12              | 44      | 19      |

### Plants occurring in more than five APMS Journal articles as primary focus of research during the 1980s

| Plant                 | Status          | # USA | # International | # Total |
|-----------------------|-----------------|-------|-----------------|---------|
| Hydrilla              | Invasive        | 42    | 1               | 43      |
| Water hyacinth        | Invasive        | 27    | 6               | 33      |
| Eurasian watermilfoil | Invasive        | 26    | 1               | 27      |
| Algae                 | Native / exotic | 10    | 0               | 10      |
| Duckweed              | Native          | 8     | 0               | 8       |
| Water lettuce         | Invasive        | 6     | 2               | 8       |
| Sago pondweed         | Native          | 5     | 1               | 6       |
| Spike rush            | Native          | 6     | 0               | 6       |
| Alligatorweed         | Invasive        | 5     | 0               | 5       |
| Cattail               | Native          | 5     | 0               | 5       |

## 1991 - 2000

Eurasian watermilfoil continues to gain importance as an invasive weed of national significance in the US as water hyacinth continues to fade as an APMS research priority. Nearly three decades after the formation of the Hyacinth Control Society, a national awareness of problem-causing, non-native or alien plants and animals begins to take shape and the term "invasive" enters the lexicon to describe these species that have profound negative impacts on the environment and the economy. Federal funding through the US Army Corps of Engineers (USACE), the long-time leader in invasive aquatic plant research and control, is significantly reduced during the mid-1990s prompting an increased role in state and non-government entity involvement in aquatic plant management. This transition is facilitated via the years of networking through APMS.

## **Key Events and Issues of the 1990s**

- Increasing use of terms like holistic management, biological pollution, and invasive species
- Reduction in federal funding leads to increased APMS management role
  - USACE research and operational cost-share funds are significantly reduced nationwide
  - Aquatic Ecosystem Restoration Foundation is founded
  - More state and APMS regional chapter activity
  - APMS members assist MN and WA in developing aquatic plant management strategies
- Education and Outreach efforts
  - Scholastic Endowment Committee established in 1991 to raise funds for APMS projects
  - First APMS research grant awarded in 1998
  - Considerable outreach efforts with BASS including Memorandum of Understanding
  - Establish APMS website and online Member Directory
- APMS holds international Annual Meetings Daytona (1992) and San Diego (2000)
- Northeast APMS forms in 1999
- Journal of Aquatic Plant Management articles:
  - Management articles have increasing focus on impacts to non-target plants
  - Hydrilla<sup>1</sup> and Eurasian watermilfoil<sup>2</sup> peak in numbers of research articles; hyacinth<sup>3</sup> is a distant third
  - Numbers of plant physiology articles draw close to chemical control research projects
- Hydrilla is first reported in AR, PA, TN, WA

Subjects of APMS Journal articles during the 1990s

| Subject            | # USA | # International | # Total | Percent |
|--------------------|-------|-----------------|---------|---------|
| Invasive plant     | 120   | 13              | 133     | 55      |
| Non-invasive plant | 28    | 16              | 44      | 18      |
| General            | 52    | 15              | 67      | 27      |

## Plants occurring in more than five APMS Journal articles as primary focus of research during the 1990s

| Plant                 | Status          | # USA | # International | # Total |
|-----------------------|-----------------|-------|-----------------|---------|
| Hydrilla              | Invasive        | 50    | 2               | 52      |
| Eurasian watermilfoil | Invasive        | 35    | 0               | 35      |
| Water hyacinth        | Invasive        | 10    | 3               | 13      |
| Algae                 | Native / exotic | 5     | 0               | 5       |
| Torpedograss          | Invasive        | 5     | 0               | 5       |

#### 2001 - 2010

Seeking to re-energize, APMS increases efforts to support student involvement at all grade levels through instructional materials, scholarships, and financial assistance to attend and present information at APMS Annual Meetings. Hydrilla and Eurasian watermilfoil still top the list in terms of numbers of research articles; however, nearly a dozen invasive and native plants share the limelight with increasing awareness of giant salvinia and harmful algae blooms leading the newcomers. Standardization of regulations and federal oversight of pesticide applications to waters of the US for the control of aquatic plants takes shape during the decade culminating in a 2010 EPA draft Pesticide General Permit under the National Pollution Discharge Elimination System (NPDES) permitting program. This effort will likely shape the direction of the APMS for many years to come.

## **Key Events and Issues of the 2000s**

- APMS Education and Outreach
  - Graduate research stipends increase in funding
  - Student Poster and Presentation competitions established; complimentary rooms / registration
  - APMS and sponsors produce 16-page *Understanding Invasive Aquatic Weeds* booklet
    - 800,000 copies distributed nationwide 2001-2010: online interactive version activated in 2009
- NPDES permitting for aquatic plant control evolves from northwestern states to nationwide
  - 9<sup>th</sup> Circuit Court rules in 2001 that NPDES permits are required for aquatic plant control (APC)
  - EPA issues 2006 rule negating NPDES permits for APC conducted according to the EPA label
  - 6<sup>Th</sup> Circuit Court vacates EPA 2006 rule, requiring national NPDES permitting for APC
  - EPA publishes draft Pesticide General Permit for APC under the NPDES permitting program
- Invasive species awareness increases
- Researchers at several universities and institutions confirm fluridone resistance in Florida hydrilla
  - APMS works with Industry and EPA to register additional herbicide compounds for hydrilla control
- Harmful algae blooms become an increasing environmental and management issue
- *Journal of Aquatic Plant Management* articles:
  - Number of Eurasian watermilfoil articles surpass hydrilla<sup>2</sup>; Giant salvinia articles match hyacinth
  - 25 different invasive species are focus of published research
- Hydrilla is first reported in ID, IN, KY, MA, ME, NJ, NY, OK, WI, WV

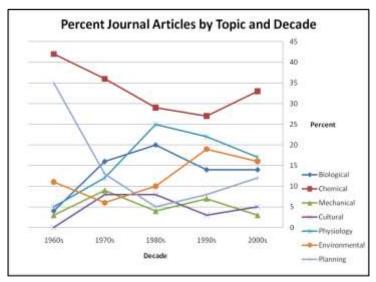
Subjects of APMS Journal articles during the 2000s

| Subject            | # USA | # International | # Total | Percent |
|--------------------|-------|-----------------|---------|---------|
| Invasive plant     | 137   | 19              | 156     | 60      |
| Non-invasive plant | 42    | 1               | 43      | 18      |
| General            | 46    | 13              | 59      | 23      |

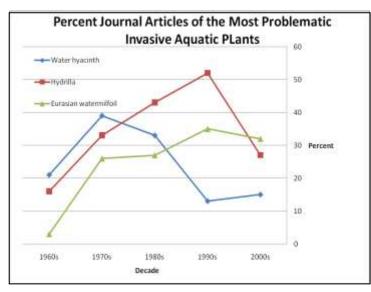
Plants occurring in more than five APMS Journal articles as primary focus of research during the 2000s

| Plant                 | Status            | # USA | # International | # Total |
|-----------------------|-------------------|-------|-----------------|---------|
| Eurasian watermilfoil | Invasive          | 30    | 2               | 32      |
| Hydrilla              | Invasive          | 26    | 1               | 27      |
| Water hyacinth        | Invasive          | 11    | 4               | 15      |
| Giant salvinia        | Invasive          | 11    | 3               | 14      |
| Algae                 | Native / exotic   | 8     | 0               | 8       |
| Cordgrass (in US NW)  | Invasive          | 7     | 0               | 7       |
| Melaleuca             | Invasive          | 6     | 1               | 7       |
| Water celery          | Native            | 6     | 0               | 6       |
| Variable leaf milfoil | Native / invasive | 6     | 0               | 6       |
| Parrott feather       | Invasive          | 5     | 0               | 5       |

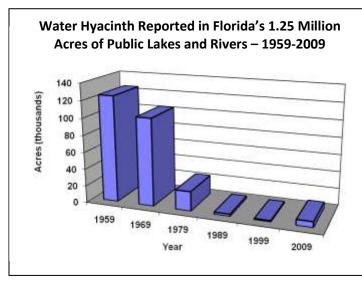
## Summary of Journal of Aquatic Plant Management Articles



Through the decades, APMS Journal articles focused primarily on chemical control of aquatic plants. Articles range from application tactics, to selectivity, to evaluating modes of action and registering new compounds. Planning articles were abundant in the early 1960s as managers developed regulations and economic strategies to implement them. More recent planning articles evaluate mapping and sampling techniques. Mechanical and cultural control articles have remained consistently low through the years. Attention to biological controls increased early then tapered off. Similarly, articles on plant physiology and environmental parameters that impact plants and management increased steadily during APMS's first 30 years and have converged with biological control and planning articles during the past two decades.



As discussed on previous pages, early objectives of the Hyacinth Control Society included organizing management and funding efforts to control water hyacinth. Shortly thereafter, hydrilla was identified in Florida and became the focus of attention for researchers contributing to the Society's Journal. With hydrilla's expansion into other states also came increasing awareness of other invasive plants like Eurasian watermilfoil, ironically a problem in nearly every state except Florida. Although there has been increasing research on other invasive as well as native plants in recent years, these three species have dominated the APMS Journal for 50 years, ranking in the top three most studied and reported aquatic plants in each of APMS's five decades.



The graph at the left depicts the daunting task that faced water hyacinth managers when they convened the inaugural Hyacinth Control Society Conference in 1961. While water hyacinth remains a significant management issue among APMS members, research is now directed toward an increasing number of aquatic plants causing more pressing environmental concerns. Developing management strategies for the seemingly insurmountable distribution of water hyacinth in Florida waters brought the Society together. If the success of an organization is measured by its accomplishments, then the results of Florida's water hyacinth management program, developed through research and information sharing of APMS Members, attest to the significant role APMS holds in invasive aquatic plant management.